WEST VIRGINIA LEGISLATURE

2024 REGULAR SESSION

Introduced

House Bill 4364

FISCAL NOTE

By Delegate McGeehan

[Introduced January 10, 2024 ; Referred to the Committee on Government Organization then Judiciary]

1 A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new section, 2 designated §5A-3-3d; to amend and reenact §5F-2-2 of said code; and to amend said code 3 by adding thereto a new section, designated §31-15-6d; all relating to the limitations on the 4 financial relationships with foreign entities that have values antithetical to those of the 5 State of West Virginia.

Be it enacted by the Legislature of West Virginia:

	CHAPTER 5A. DEPARTMENT OF ADMINISTRATION.					
	ARTICLE 3. PURCHASING		CHASING	DIVISION		
	§5A-3-3d.	Limitations	on	purchasing	activities.	
1	<u>(a) The L</u>	egislature finds that:				
2	(1) The v	values of the State of Wes	st Virginia shou	uld be upheld by the gov	ernment charged	
3	with managing it	<u>s affairs.</u>				
4	(2) As gl	obalization has advanced	d over the last	30 years, American per	sons and entities	
5	with values other	er than that of the State	of West Virgin	ia have sought partners	ships with foreign	
6	entities that have values contrary to that of the State of West Virginia.					
7	(3) Thro	ugh complex layering o	f various con	npany legal entities inte	erested in doing	
8	business with the	ne State of West Virginia	a, a company	may obfuscate the bel	neficiaries of the	
9	proposed comm	ercial activity that are in fa	act foreign enti	ies that have values con	trary to that of the	
10	State of West Vi	rginia.				
11	(4) Some	e foreign entities may ha	ve a strategic	non-financial interest th	at would seek to	
12	harm the Unite	d States of America for	which the S	tate of West Virginia d	oes not want to	
13	participate.					
14	(b) Defin	itions – For the purpose o	of this section:			
15	<u>(1) "Com</u>	pany" means a corporatio	on, partnership	, joint venture, limited pa	artnership, limited	
16	liability partners	hip, limited liability comp	oany, organiza	tion, association, or an	y other business	

17	entity that operates to earn a profit: Provided, That the term does not include a publicly traded
18	company incorporated within the United States and whose shares are regulated as over-the-
19	counter securities by the United States Securities and Exchange Commission.
20	(2) "Public Entity" means the State of West Virginia, or any political subdivision thereof,
21	and all spending units of the state government including those otherwise excluded from
22	applicability under §5A-3-1 of this code.
23	(3) For purposes of this section, "foreign entities" are those nations that have antithetical
24	values to those of the State of West Virginia and are specifically limited to the following:
25	(A) State sponsors of terrorism that have resulted in the nonmilitary deaths of United
26	States of America citizens and without admission and restitution or change in regime, which shall
27	include natural persons that hold government positions with the state, the political parties that
28	have control of the state, and natural persons that are officials of that political party. For purposes
29	of this section, these states are:
30	(i) Saudi Arabia and;
31	(ii) Islamic Republic of Iran
32	(B) States that align with communist ideology, which shall include natural persons that hold
33	government positions with the state, the political parties that have control of the state, and natural
34	persons that are officials of that political party. For purposes of this section, these states are:
35	(i) People's Republic of China
36	(ii) Democratic People's Republic of Korea
37	(iii) Lao People's Democratic Republic
38	(iv) Republic of Cuba and;
39	(v) Socialist Republic of Vietnam
40	(c) A public entity may not enter a contract with a company for goods or services unless the
41	contract includes written certification that the company has no financial benefit to a foreign entity
42	with values antithetical to those of the State of West Virginia and is able provide evidence to that

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- end. Such evidence should include documentation demonstrating ownership layers that conclude
 with individual natural persons.
 (d) Any contract that violates the requirements of this section shall be void as against
 public policy.
- 47 (e) The Director of Purchasing Division is authorized to promulgate legislative rules, 48 including emergency rules, to implement the provisions of this section.

CHAPTER 5F. REORGANIZATION OF THE EXECUTIVE BRANCH OF STATE GOVERNMENT.

ARTICLE 2. OF TRANSFER AGENCIES AND BOARDS. §5F-2-2. Power and authority of secretary of each department.

- (a) Notwithstanding any other provision of this code to the contrary, the secretary of each department shall have plenary power and authority within and for the department to:
- (1) Employ and discharge within the office of the secretary employees as may be necessary to carry out the functions of the secretary, which employees shall serve at the will and pleasure of the secretary;
- (2) Cause the various agencies and boards to be operated effectively, efficiently, and economically and develop goals, objectives, policies, and plans that are necessary or desirable for the effective, efficient, and economical operation of the department;
- (3) Eliminate or consolidate positions, other than positions of administrators or positions of board members and name a person to fill more than one position;
- 11 (4) Transfer permanent state employees between departments in accordance with the 12 provisions of §5F-2-7 of this code;
 - (5) Delegate, assign, transfer, or combine responsibilities or duties to or among employees, other than administrators or board members;
 - (6) Reorganize internal functions or operations;

(7) Formulate comprehensive budgets for consideration by the Governor:

(8) Enter into contracts or agreements requiring the expenditure of public funds and authorize the expenditure or obligation of public funds as authorized by law: *Provided*, That the powers granted to the secretary to enter into contracts or agreements and to make expenditures or obligations of public funds under this provision shall not exceed or be interpreted as authority to exceed the powers granted by the Legislature to the various commissioners, directors, or board members of the various departments, agencies, or boards that comprise and are incorporated into each secretary's department under this chapter: *Provided*, That limitations as provided in §5A-3-3d of this code are observed;

- (9) Acquire by lease or purchase property of whatever kind or character and convey or dispose of any property of whatever kind or character as authorized by law: *Provided*, That the powers granted to the secretary to lease, purchase, convey, or dispose of such property shall be exercised in accordance with §5A-3-1 *et seq.*, §5A-10-1 *et seq.*, and §5A-3-11 *et seq.* of this code: *Provided, however*, That the powers granted to the secretary to lease, purchase, convey, or dispose of such property shall not exceed or be interpreted as authority to exceed the powers granted by the Legislature to the various commissioners, directors, or board members of the various departments, agencies, or boards that comprise and are incorporated into each secretary's department under this chapter;
 - (10) Conduct internal audits;
 - (11) Supervise internal management;
- (12) Promulgate rules, as defined in §29A-1-2 of this code, to implement and make effective the powers, authority, and duties granted and imposed by the provisions of this chapter in accordance with the provisions of chapter 29A of this code;
- (13) Grant or withhold written consent to the proposal of any rule, as defined in §29A-1-2 of this code, by any administrator, agency, or board within the department. Without written consent, no proposal for a rule shall have any force or effect;

(14) Delegate to administrators the duties of the secretary as the secretary may deem appropriate, from time to time, to facilitate execution of the powers, authority, and duties delegated to the secretary;

- (15) Enter into memoranda of understanding; and
- (16) Take any other action involving or relating to internal management not otherwise prohibited by law.
- (b) The secretaries of the departments shall engage in a comprehensive review of the practices, policies, and operations of the agencies and boards within their departments to determine the feasibility of cost reductions and increased efficiency which may be achieved therein, including, but not limited to, the following:
- (1) The elimination, reduction, and restriction of the state's vehicle or other transportation fleet;
- (2) The elimination, reduction, and restriction of state government publications, including annual reports, informational materials, and promotional materials;
- (3) The termination or rectification of terms contained in lease agreements between the state and private sector for offices, equipment, and services;
- (4) The adoption of appropriate systems for accounting, including consideration of an accrual basis financial accounting and reporting system;
- (5) The adoption of revised procurement practices to facilitate cost-effective purchasing procedures, including consideration of means by which domestic businesses may be assisted to compete for state government purchases; and
 - (6) The computerization of the functions of the state agencies and boards.
- (c) Notwithstanding the provisions of subsections (a) and (b) of this section, none of the powers granted to the secretaries shall be exercised by the secretary if to do so would violate or be inconsistent with the provisions of any federal law or regulation, any federal-state program or federally delegated program or jeopardize the approval, existence, or funding of any program.

(d) The layoff and recall rights of employees within the classified service of the state as provided in §29-6-10(5) and §29-6-10(6) of this code shall be limited to the organizational unit within the agency or board and within the occupational group established by the classification and compensation plan for the classified service of the agency or board in which the employee was employed prior to the agency or board's transfer or incorporation into the department: *Provided*, That the employee shall possess the qualifications established for the job class. The duration of recall rights provided in this subsection shall be limited to two years or the length of tenure, whichever is less. Except as provided in this subsection, nothing contained in this section shall be construed to abridge the rights of employees within the classified service of the state as provided in §29-6-10 and §29-6-10a of this code.

(e) Notwithstanding any other provision of this code to the contrary, the secretary of each department shall cooperate with the State Resiliency Office to the fullest extent practicable to assist that office in fulfilling its duties.

CHAPTER 31. CORPORATIONS.

ARTICLE 15. WEST VIRGINIA ECONOMIC DEVELOPMENT AUTHORITY. §31-15-6d Limits to authority as it relates to collaborating with companies that benefit foreign entities that have values antithetical to that of the State of West Virginia.

- (a) The Legislature finds that:
- (1) The values of the State of West Virginia should be upheld by the government charged with managing its affairs.
- (2) As globalization has advanced over the last 30 years, American persons and entities with values other than that of the State of West Virginia have sought partnerships with foreign entities that have values contrary to that of the State of West Virginia.
- (3) Through complex layering of various company legal entities interested in doing business with the State of West Virginia, a company may obfuscate the beneficiaries of the

9	proposed commercial activity that are in fact foreign entities that have values contrary to that of the
10	State of West Virginia.
11	(4) Some foreign entities may have a strategic non-financial interest that would seek to
12	harm the United States of America for which the State of West Virginia does not want to
13	participate.
14	(b) Definitions – For the purpose of this section:
15	(1) "Company" means a corporation, partnership, joint venture, limited partnership, limited
16	liability partnership, limited liability company, organization, association, or any other business
17	entity that operates to earn a profit: Provided, That the term does not include a publicly traded
18	company incorporated within the United States and whose share are regulated as over-the-
19	counter securities by the United States Securities and Exchange Commission.
20	(2) "Public Entity" means the State of West Virginia, or any political subdivision thereof,
21	and all spending units of the state government including those otherwise excluded from
22	applicability under §5A-3-1 of this code.
23	(3) For purposes of this section, "foreign entities" are those nations that have antithetical
24	values to those of the State of West Virginia and are specifically limited to the following:
25	(A) State sponsors of terrorism that have resulted in the nonmilitary deaths of United
26	States of America citizens and without admission and restitution or change in regime:
27	(i) Saudi Arabia
28	(ii) Islamic Republic of Iran
29	(B) States that align with communist ideology, which shall include individuals that hold
30	government positions with the state, the political parties that have control of the state, and
31	individuals that are officials of that political party.
32	(i) People's Republic of China
33	(ii) Democratic People's Republic of Korea
34	(iii) Lao People's Democratic Republic

35	(iv) Republic of Cuba
36	(v) Socialist Republic of Vietnam
37	(c) The West Virginia Economic Development Board may not exercise is authorities for any
38	projects involving a company that is unable to certify and evidence that there is no financial benefit
39	to a foreign entity with values antithetical to those of the State of West Virginia. Such evidence
40	should include documentation demonstrating ownership layers that conclude with individual
41	natural persons.
42	(d) Any action that is violates the requirements of this section shall be void as against
43	public policy.
44	(e) The West Virginia Economic Development Authority is authorized to promulgate
45	legislative rules, including emergency rules, to implement the provisions of this section.
46	(f) The West Virginia Economic Development Authority shall maintain accurate records
47	reflecting the cost of administering the provisions of this article.

NOTE: The purpose of this bill is to limit state agencies from forming financial relationships that will benefit foreign entities that have values antithetical to those of the State of West Virginia.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.